

Wisconsin Department of Corrections
OFFICE OF DETENTION FACILITIES



2011 Annual Report

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Gary H. Hamblin
Secretary



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State of Wisconsin Department of Corrections

March 2012

Dear Readers,

I am pleased to send you the 2011 Annual Report of the Office of Detention Facilities. The document contains information about the local places of detention in Wisconsin, including county operated jails and juvenile detention centers, municipal lockups and a tribal jail. These facilities play a critical role in the criminal justice system and our state's public safety.

The report also contains information about the Office of Detention Facilities, an Office of the Department charged with assisting local places of detention to maintain minimum standards and sound correctional practices toward the goal of safe and secure facilities.

I extend my sincere thanks to the county staff members who provided the information that went into this report. Without your help, we would not be able to develop the document. My thanks also to the ODF staff for their efforts in gathering the information and creating the report to be shared around the state.

Finally, I want to thank all the sheriffs, jail administrators, juvenile detention superintendents, police chiefs and all their staffs whose partnership with the Department remains strong.

Sincerely,

A handwritten signature in cursive script that reads "Gary H. Hamblin".

Gary Hamblin
Secretary

Regional Facility Facts

2011 Distribution of Jails by Rated Capacity		
<u>Jail Size</u>	<u># of Jails</u>	<u>Percent</u>
<51	16	21%
51-100	13	17%
101-200	19	25%
201-300	10	13%
301-400	7	9%
401-500	1	1%
501-700	5	7%
701+	5	7%

Northern Region	
Area Population – 412,449	
Number of Counties - 14	
Jail Beds - 1,478	
Municipal Lockups - 1	
Juvenile Detention Centers - 2	
Detention Beds - 34	
Size of Jails:	
<100	64% (9)
101-200	22% (3)
201-300	14% (2)

Northeastern Region	
Area Population - 1,093,648	
Number of Counties - 15 (includes 1 tribal jail)	
Jail Beds - 3,450	
Municipal Lockups - 6	
Juvenile Detention Centers - 5	
Detention Beds - 130	
Size of Jails:	
<100	24% (4)
101-200	41% (7)
201-300	6% (1)
301-400	17% (3)
501-600	12% (2)

Southern Region	
Area Population - 1,231,348	
Number of Counties - 17	
Jail Beds - 3,414	
Municipal Lockups - 5	
Juvenile Detention Centers - 2	
Detention Beds - 59	
Size of Jails:	
<100	47% (8)
101-200	23% (4)
201-300	6% (1)
301-400	6% (1)
401-500	6% (1)
501-600	6% (1)
801-900	6% (1)

Southeastern Region	
Area Population - 2,219,163	
Number of Counties - 9	
Jail Beds - 7,134	
Municipal Lockups - 43	
Juvenile Detention Centers - 5	
Detention Beds - 322	
Size of Jails:	
200-300	27% (3)
301-400	18% (2)
401-500	0% (0)
501-600	18% (2)
701-800	9% (1)
801-900	9% (1)
901-1000	9% (1)
1901-2000	9% (1)

Western Region	
Area Population – 730,378	
Number of Counties - 17	
Jail Beds - 2,067	
Municipal Lockups - 0	
Juvenile Detention Centers - 2	
Detention Beds - 54	
Size of Jails:	
<100	47% (8)
101-200	29% (5)
201-300	18% (3)
301-401	6% (1)

Area Populations are based on the 2010 Census from the Wisconsin Blue Book 2011-2012

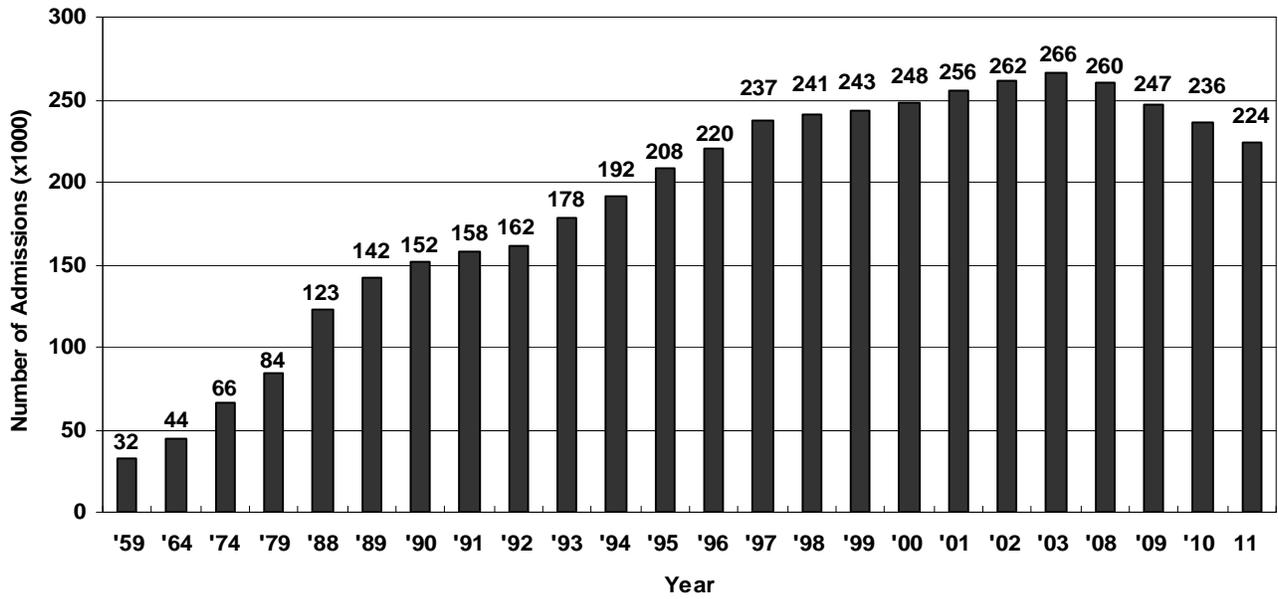
Wisconsin County Jail Admissions Comparisons 2008-2011

County	2,008	2009	2010	2011	2008-09 % Change	2009-10 % Change	2010-11 % Change	2008-11 % Change
Adams	1,618	1,454	1,291	1,359	-10.1%	-11.2%	5.3%	-16.0%
Ashland	1,328	1,200	1,140	1,160	-9.6%	-5.0%	1.8%	-12.7%
Barron	2,186	2,163	2,164	2,288	-1.1%	0.0%	5.7%	4.7%
Bayfield	430	550	586	644	27.9%	6.5%	9.9%	49.8%
Brown	9,950	10,569	10,453	10,079	6.2%	-1.1%	-3.6%	1.3%
Buffalo	461	560	482	518	21.5%	-13.9%	7.5%	12.4%
Burnett	1,159	1,033	1,011	1,024	-10.9%	-2.1%	1.3%	-11.6%
Calumet	992	1,047	963	890	5.5%	-8.0%	-7.6%	-10.3%
Chippewa	2,964	3,109	3,250	3,125	4.9%	4.5%	-3.8%	5.4%
Clark	1,181	1,136	1,033	953	-3.8%	-9.1%	-7.7%	-19.3%
Columbia	3,271	3,086	2,955	2,770	-5.7%	-4.2%	-6.3%	-15.3%
Crawford	496	515	479	449	3.8%	-7.0%	-6.3%	-9.5%
Dane	15,682	14,687	14,932	13,891	-6.3%	1.7%	-7.0%	-11.4%
Dodge	6,383	6,808	6,814	6,912	6.7%	0.1%	1.4%	8.3%
Door	1,233	1,225	1,079	966	-0.6%	-11.9%	-10.5%	-21.7%
Douglas	3,341	3,049	2,821	2,752	-8.7%	-7.5%	-2.4%	-17.6%
Dunn	2,387	2,333	2,340	2,300	-2.3%	0.3%	-1.7%	-3.6%
Eau Claire	5,978	5,475	5,336	4,293	-8.4%	-2.5%	-19.5%	-28.2%
Florence	305	323	310	252	5.9%	-4.0%	-18.7%	-17.4%
Fond du Lac	4,021	4,167	3,541	3,241	3.6%	-15.0%	-8.5%	-19.4%
Forest	1,117	979	1,037	941	-12.4%	5.9%	-9.3%	-15.8%
Grant	1,260	1,376	1,175	1,358	9.2%	-14.6%	15.6%	7.8%
Green	852	885	708	691	3.9%	-20.0%	-2.4%	-18.9%
Green Lake	711	738	736	917	3.8%	-0.3%	24.6%	29.0%
Iowa	1,283	1,132	970	917	-11.8%	-14.3%	-5.5%	-28.5%
Iron	312	277	287	264	-11.2%	3.6%	-8.0%	-15.4%
Jackson	1,471	1,465	1,363	1,045	-0.4%	-7.0%	-23.3%	-29.0%
Jefferson	3,638	3,244	2,561	2,515	-10.8%	-21.1%	-1.8%	-30.9%
Juneau	1,509	1,359	1,123	1,005	-9.9%	-17.4%	-10.5%	-33.4%
Kenosha	11,494	11,389	10,370	9,550	-0.9%	-8.9%	-7.9%	-16.9%
Kewaunee	377	433	446	458	14.9%	3.0%	2.7%	21.5%
La Crosse	5,893	6,333	6,038	5,178	7.5%	-4.7%	-14.2%	-12.1%
Lafayette	372	344	321	320	-7.5%	-6.7%	-0.3%	-14.0%
Langlade	1,277	1,219	1,097	1,057	-4.5%	-10.0%	-3.6%	-17.2%
Lincoln	1,277	1,335	1,304	1,540	4.5%	-2.3%	18.1%	20.6%
Manitowoc	3,785	3,793	3,750	2,941	0.2%	-1.1%	-21.6%	-22.3%
Marathon	6,403	5,153	5,097	4,817	-19.5%	-1.1%	-5.5%	-24.8%
Marinette	1,902	1,809	1,670	1,631	-4.9%	-7.7%	-2.3%	-14.2%
Marquette	1,174	978	758	642	-16.7%	-22.5%	-15.3%	-45.3%
Menominee Tribal	1,203	958	1,277	1,217	-20.4%	33.3%	-4.7%	1.2%
Milwaukee	44,490	38,426	39,887	39,089	-13.6%	3.8%	-2.0%	-12.1%
Monroe	3,206	3,019	2,650	2,547	-5.8%	-12.2%	-3.9%	-20.6%
Oconto	1,454	1,409	1,402	1,278	-3.1%	-0.5%	-8.8%	-12.1%
Oneida	2,647	2,674	2,540	2,189	1.0%	-5.0%	-13.8%	-17.3%
Outagamie	7,137	6,756	6,328	6,016	-5.3%	-6.3%	-4.9%	-15.7%
Ozaukee	2,967	2,739	2,518	2,202	-7.7%	-8.1%	-12.5%	-25.8%

County	2,008	2009	2010	2011	2008-09 % Change	2009-10 % Change	2010-11 % Change	2008-11 % Change
Pepin	388	362	302	312	-6.7%	-16.6%	3.3%	-19.6%
Pierce	1,086	1,071	1,021	1,194	-1.4%	-4.7%	16.9%	9.9%
Polk	2,016	1,732	1,528	1,580	-14.1%	-11.8%	3.4%	-21.6%
Portage	1,770	1,840	1,940	1,659	4.0%	5.4%	-14.5%	-6.3%
Price	587	538	373	375	-8.3%	-30.7%	0.5%	-36.1%
Racine	11,118	10,644	9,712	9,676	-4.3%	-8.8%	-0.4%	-13.0%
Richland	650	641	575	524	-1.4%	-10.3%	-8.9%	-19.4%
Rock	7,671	7,255	6,673	6,200	-5.4%	-8.0%	-7.1%	-19.2%
Rusk	559	572	696	645	2.3%	21.7%	-7.3%	15.4%
Sauk	5,092	4,335	3,665	3,404	-14.9%	-15.5%	-7.1%	-33.2%
Sawyer	1,730	1,554	1,655	1,517	-10.2%	6.5%	-8.3%	-12.3%
Shawano	4,312	4,333	2,808	3,881	0.5%	-35.2%	38.2%	-10.0%
Sheboygan	5,254	5,457	4,223	3,964	3.9%	-22.6%	-6.1%	-24.6%
St. Croix	3,396	3,309	3,054	2,968	-2.6%	-7.7%	-2.8%	-12.6%
Taylor	924	838	710	640	-9.3%	-15.3%	-9.9%	-30.7%
Trempealeau	1,208	1,217	1,087	990	0.7%	-10.7%	-8.9%	-18.0%
Vernon	1,307	1,192	1,103	977	-8.8%	-7.5%	-11.4%	-25.2%
Vilas	1,541	1,635	1,666	1,600	6.1%	1.9%	-4.0%	3.8%
Walworth	5,719	5,296	4,999	4,763	-7.4%	-5.6%	-4.7%	-16.7%
Washburn	761	665	755	596	-12.6%	13.5%	-21.1%	-21.7%
Washington	4,821	4,460	4,922	4,328	-7.5%	10.4%	-12.1%	-10.2%
Waukesha	9,341	8,948	8,095	8,098	-4.2%	-9.5%	0.04%	-13.3%
Waupaca	2,431	2,976	2,471	2,165	22.4%	-17.0%	-12.4%	-10.9%
Waushara	1,271	1,644	1,675	1,442	29.3%	1.9%	-13.9%	13.5%
Winnebago	6,771	6,792	6,220	6,304	0.3%	-8.4%	1.4%	-6.9%
Wood	3,456	3,347	3,217	2,981	-3.2%	-3.9%	-7.3%	-13.7%
TOTALS	261,765	249,373	237,548	226,985	-2.2%	-5.8%	-4.1%	-11.8%

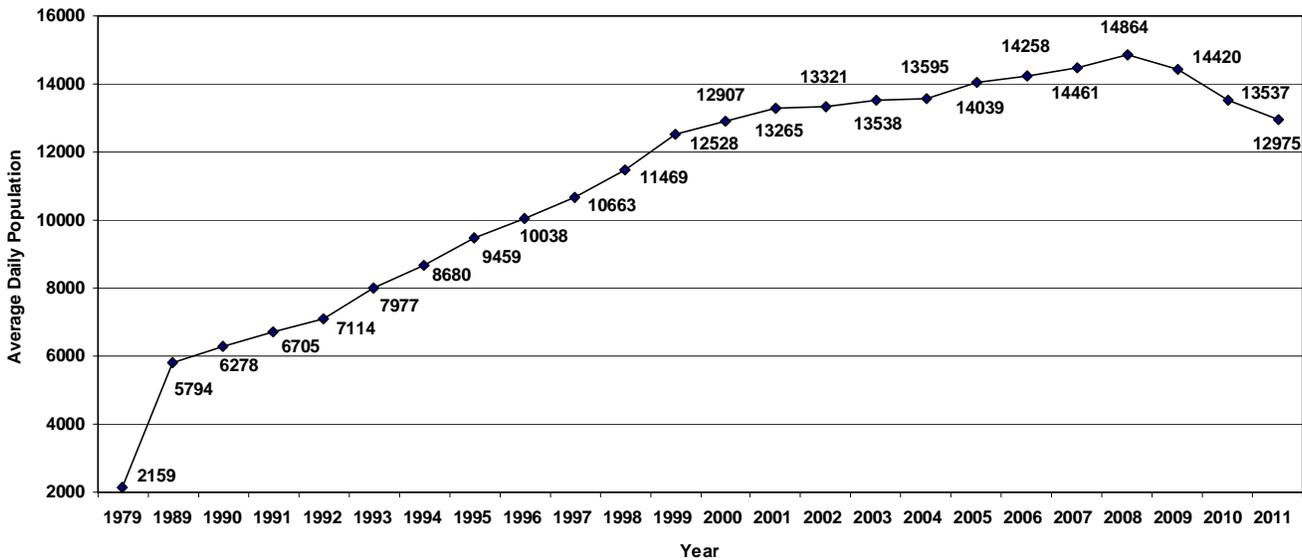
(Source: county jail reports to DOC)

Wisconsin County Jail Admissions 1959-2011



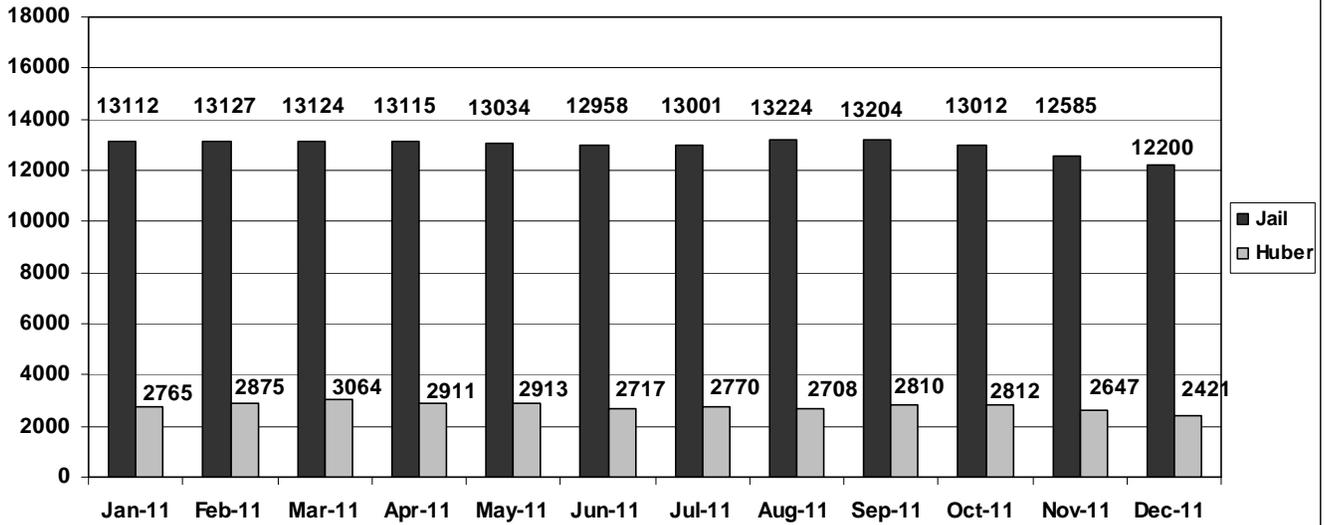
The above chart reflects yearly admissions to Wisconsin's county jails over the past five decades (1959-2011). It should be noted that data regarding admissions was not collected from 2004 to 2007, and that all admission numbers are x1000 and have been rounded for ease of review. Admissions peaked in 2003 and have since decreased by 16% to approximately 224,000 in 2011.

Wisconsin County Jails Average Daily Populations 1979-2011



The average daily population in Wisconsin's county jails dramatically increased over three decades from 2,159 inmates in 1979 to 14,864 in 2008. The county jails realized an approximate decrease of 13% to their average daily population from 2008 to 2011. The Wisconsin average daily population for 2011 suggests that overall the county jails were operating at roughly 74% of capacity (17,543 beds). (Source: county jail reports to DOC)

Wisconsin County Jail Populations and Huber Counts 2011



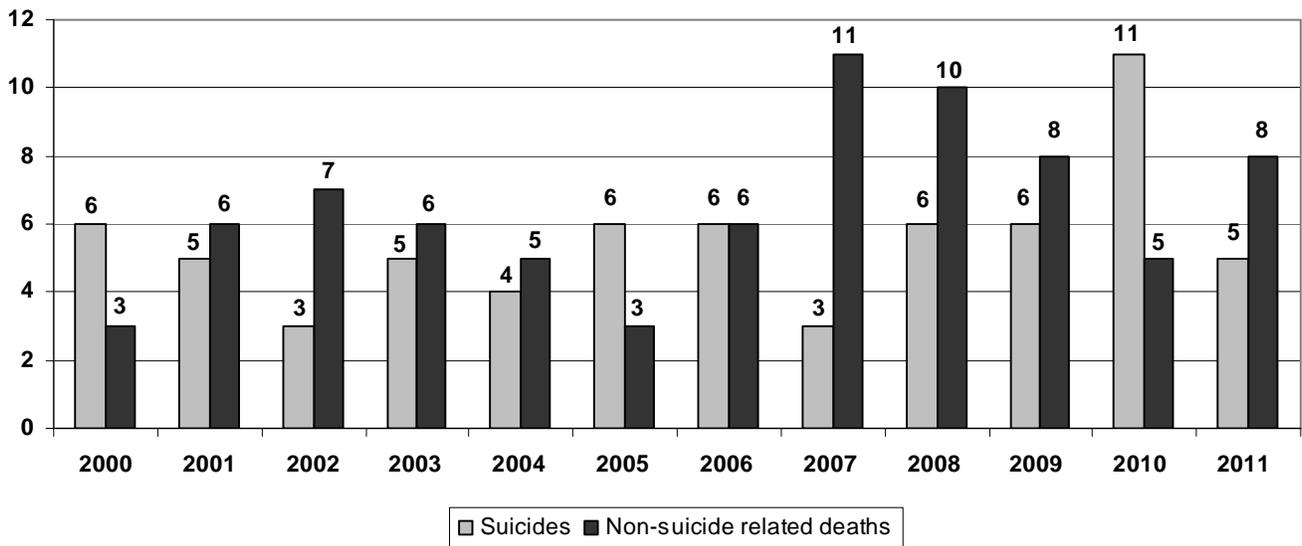
It should be noted that Huber counts are reported only for the 15th day of each month by the county jails and are therefore a snapshot of the monthly work release population.

Wisconsin County Jail Populations – Male vs. Female 2004-2010

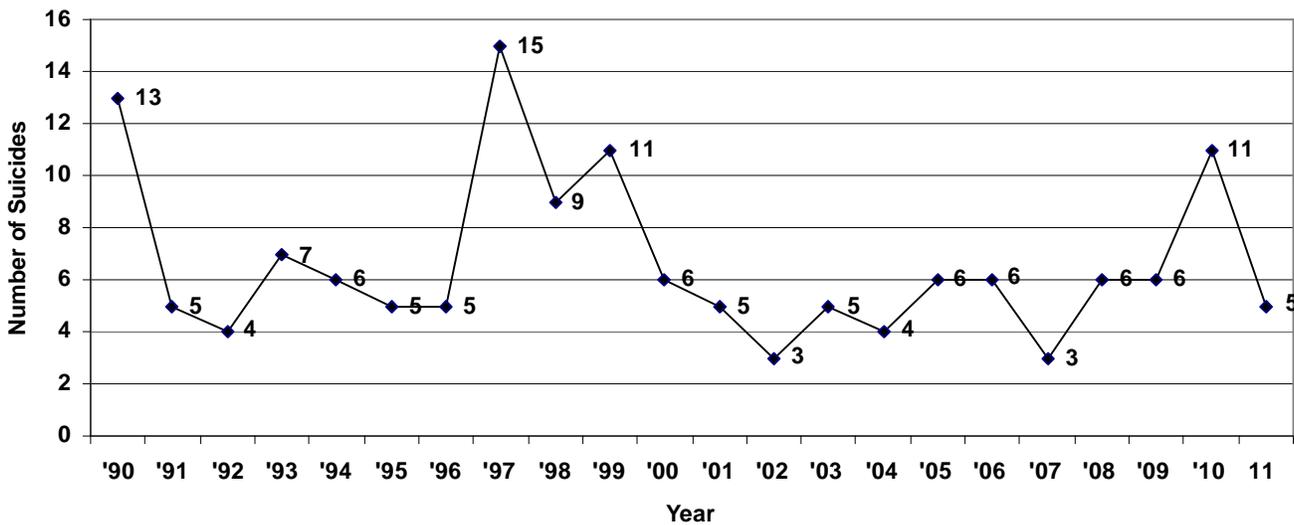
Year	% Male	% Female
2004	88.54	11.45
2005	88.05	11.94
2006	87.86	12.13
2007	88.14	11.86
2008	88.47	11.52
2009	89.13	10.86
2010	88.73	11.26
2011	87.89	12.11

In 2011, Wisconsin county jails reported that approximately 87.89% of their population was male and 12.11% female. Comparatively, the U.S. Department of Justice Bureau of Justice Statistics reported that, nationwide, males comprised 87.7% and females comprised 12.3% of county jail populations in mid-year 2010.

Wisconsin Deaths in Local Detention Facilities 2000-2011

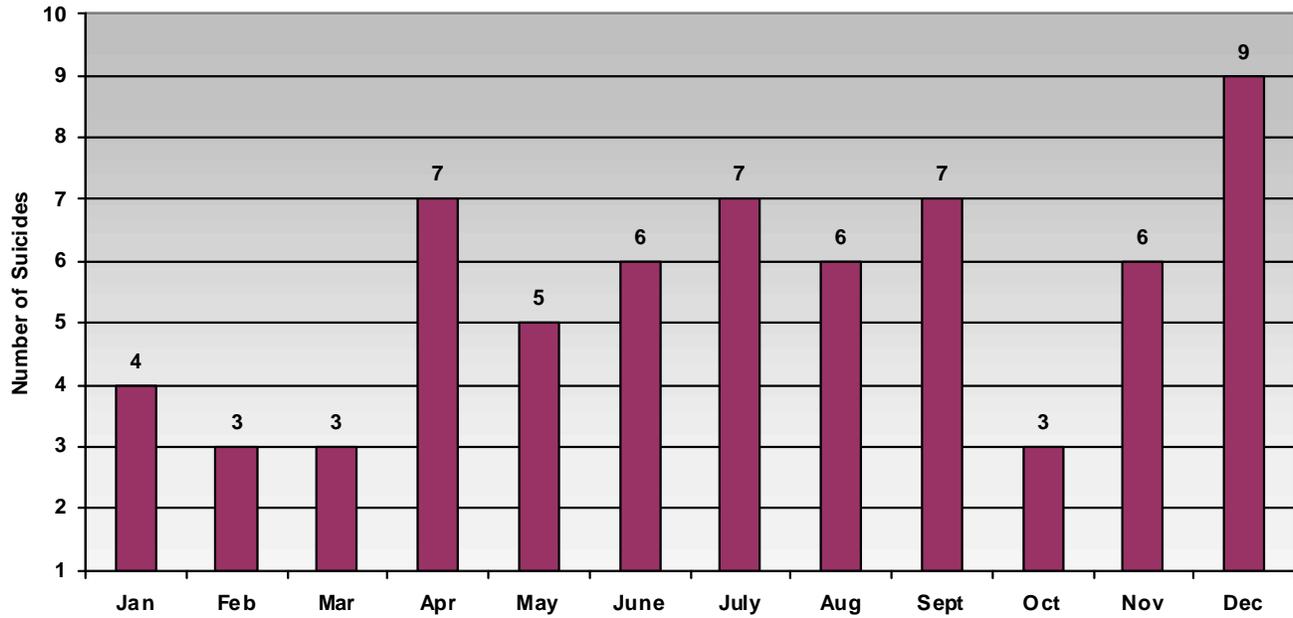


Wisconsin Suicides in Local Detention Facilities 1990-2010



This chart represents the total number of suicides that have occurred each year since 1990 in a county jail, Huber facility, secure juvenile detention center or municipal lockup.

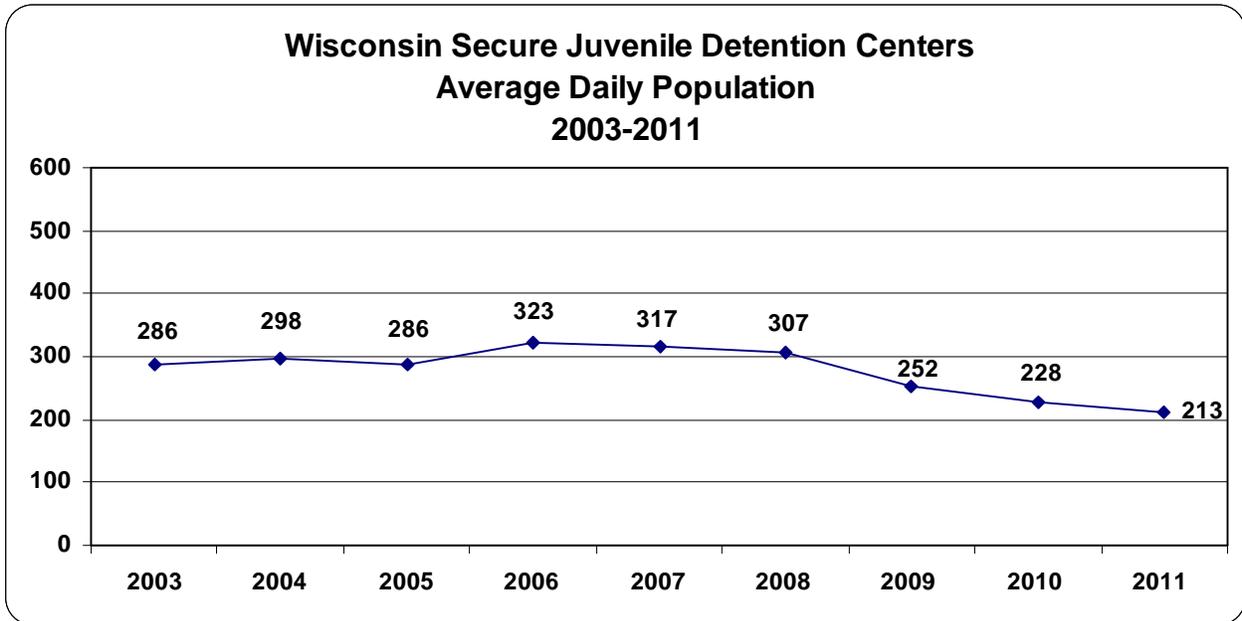
**In-Custody Suicides – Distribution by Months
Wisconsin Detention Facilities
2000-2011**



SECURE JUVENILE DETENTION CENTERS

Wisconsin has 16 DOC approved county operated secure juvenile detention centers (see map). These facilities provide short-term detention for juveniles who require placement in a secure environment. The centers vary in size from a rated capacity of 12 in Oconto County to 131 in Racine County. The facilities strive to provide juvenile offenders with a safe and secure environment, while also providing meaningful programming opportunities that will enhance the juvenile's return to the communities from which they came.

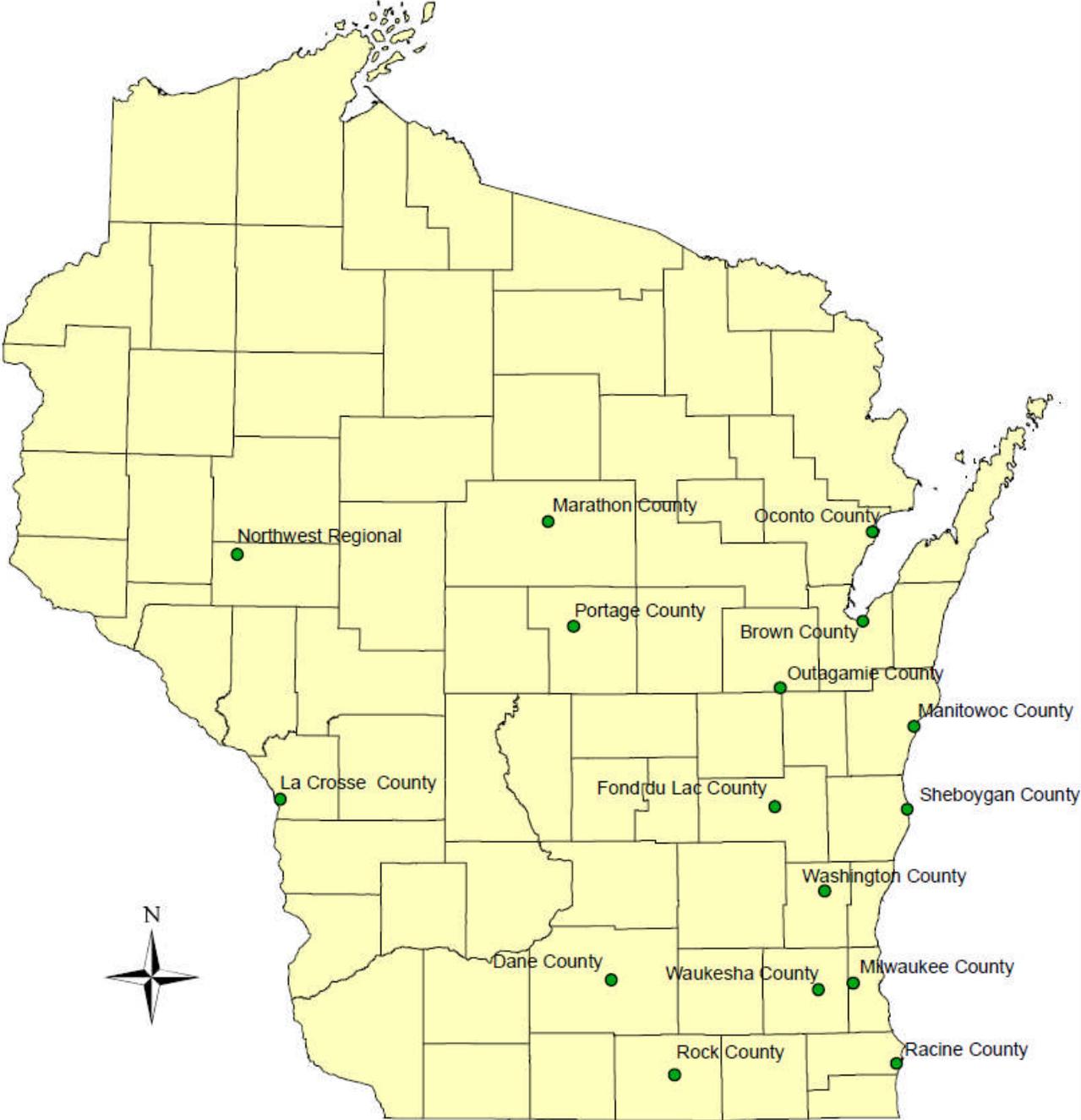
WISCONSIN SECURE JUVENILE DETENTION CENTERS 2011 ADMISSIONS				
County	Capacity	Males	Females	Total
Brown	44	227	110	337
Dane	24	445	114	559
Fond du Lac	27	173	99	272
La Crosse	26	389	73	462
Manitowoc	21	288	87	375
Marathon	20	410	156	566
Milwaukee	120	2358	415	2773
Northwest Regional	28	460	220	680
Oconto	12	143	0	143
Outagamie	26	394	174	568
Portage	14	232	64	296
Racine	131	514	136	650
Rock	35	295	110	405
Sheboygan	27	289	96	385
Washington	26	374	130	504
Waukesha	18	197	37	234
Statewide Total	599	7,188	2,021	9,209



Wisconsin's secure juvenile detention centers have a rated capacity of 599 beds. They experienced a 12.9% increase in average daily population from 2003 to its peak in 2006. Since then, the average daily population has decreased 34%, and Wisconsin's juvenile detention centers operated at approximately 36% of capacity in 2011. (Source for admissions and population information: secure juvenile detention facility reports to DOC)

Wisconsin Secure Juvenile Detention Populations Male vs. Female 2003-2011		
Year	% Male	% Female
2003	79	21
2004	79	21
2005	78	22
2006	77	23
2007	79	21
2008	79	21
2009	81	19
2010	82	18
2011	82	18

Wisconsin Juvenile Detention Centers



Source: Department of Corrections - Office of Detention Facilities
Updated: 08/2006

AUTHORITY AND HISTORY OF THE OFFICE OF DETENTION FACILITIES

The Department of Corrections (DOC) is charged with establishing standards and regulations for local places of detention with regard to their methods of treatment, management, safety, security, adequacy and fitness (s. 301.36 and 301.37 Wis. Stats.). This is performed by the Office of Detention Facilities (ODF), a unit of the DOC assigned to the Office of the Secretary. The ODF is committed to ensuring the safety of the public, staff and inmates in these facilities, as well as maintaining a secure, clean, healthful and constitutionally compliant environment for persons confined.

APPLICABLE ADMINISTRATIVE RULES AND STATE STATUTES

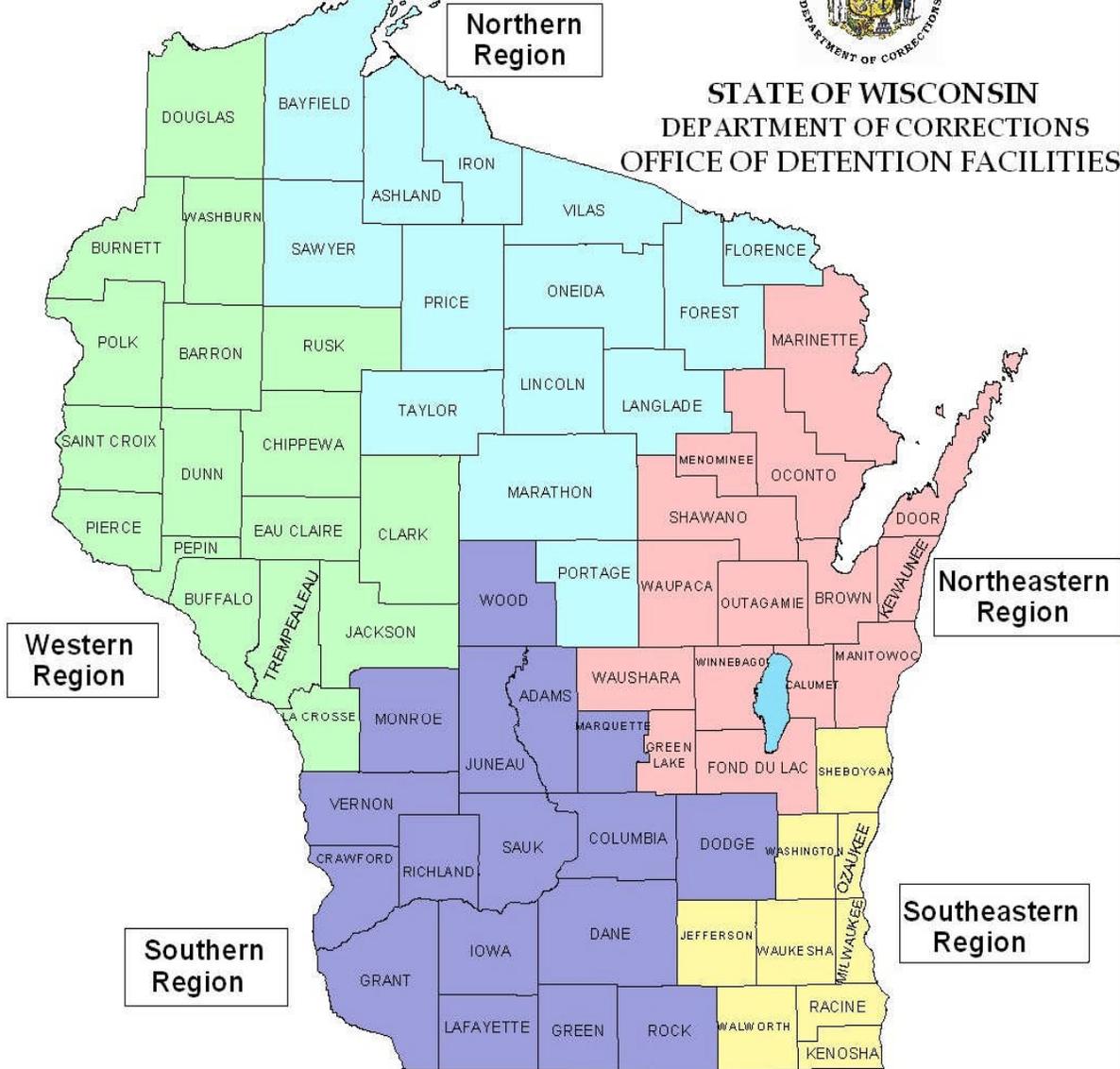
DOC 346 – Secure Detention for Juveniles	WI State Statute 301.36
DOC 348 – Huber Facilities	WI State Statute 301.37
DOC 349 – Municipal Lockup Facilities	WI State Statute 302 (various sections)
DOC 350 – Jails	

The History of Jail Inspection in Wisconsin

1871	Legislation was enacted delegating responsibility of inspection and supervision of municipal and county jails to the State Board of Charities and Reform.
1872	The first state official to inspect jails was a secretary of the State Board of Charities and Reform.
1910	The State Board of Control assigned probation and parole agents the responsibility of inspecting jails and lockups. The practice was discontinued due to the inexperience of agents in this area and their large caseloads.
1913	The Legislature provided for the appointment of two jail inspectors charged with the responsibility of “visiting” every jail and lockup at least once per year.
1925	Regular jail inspections had been discontinued.
1940	One full-time inspector was appointed to cover the entire state.
1958	The Division of Corrections provided for two full-time detention supervisors.
1975	The Division of Corrections provided for five full-time detention supervisors assigned to various probation and parole regional offices.
1989	The Legislature created the Office of Detention Facilities and position of Office Director, responsible to the Division of Probation and Parole administration.
1996	The Office of Detention Facilities was assigned to the Department of Corrections Office of the Secretary in department reorganization.



STATE OF WISCONSIN
DEPARTMENT OF CORRECTIONS
OFFICE OF DETENTION FACILITIES



September, 2011

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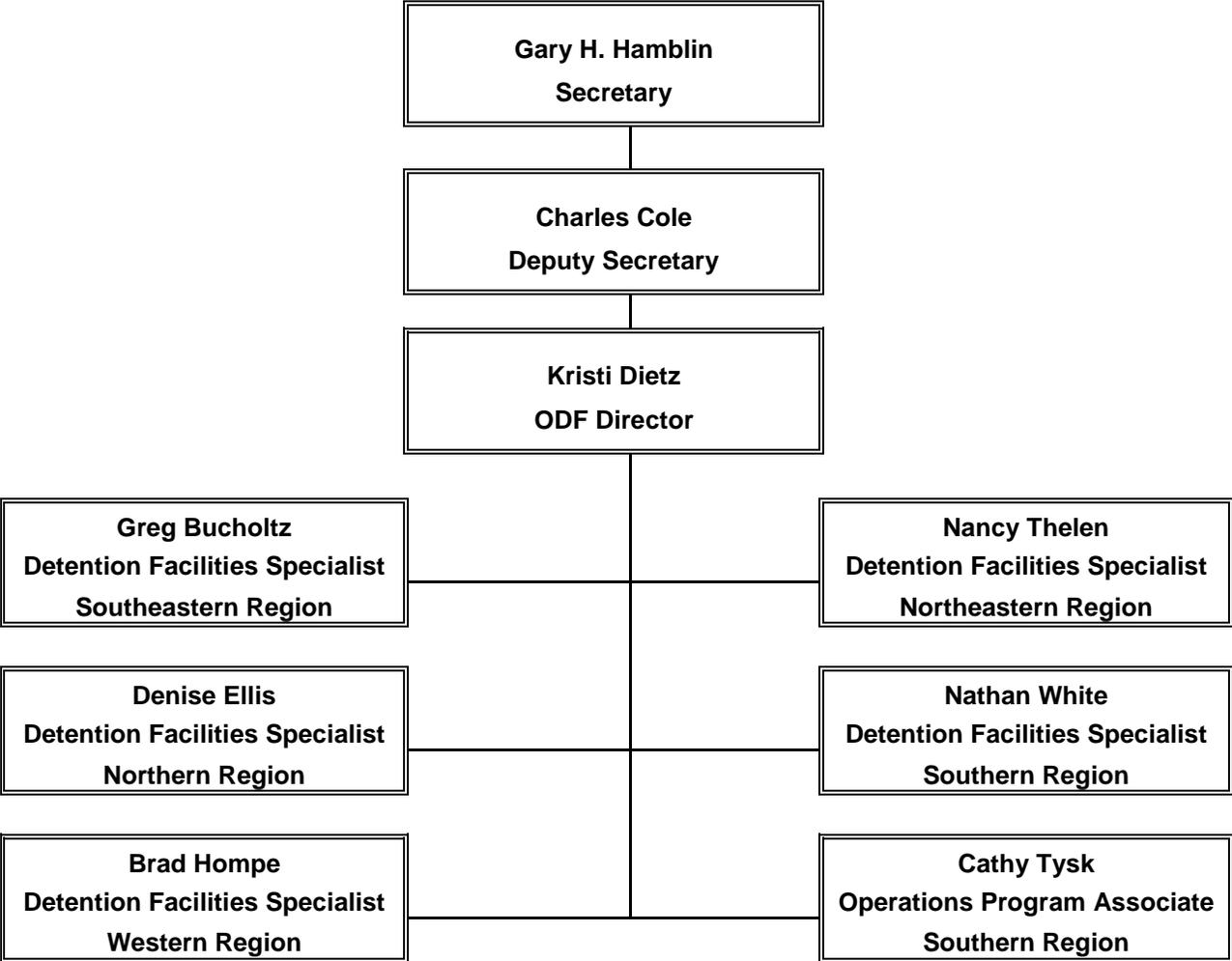
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**Wisconsin Department of Corrections
Office of the Secretary
Office of Detention Facilities
2011**



FUNCTIONS OF THE OFFICE OF DETENTION FACILITIES

Inspections

The Office of Detention Facilities is responsible for the annual inspection of all locally operated places of detention as defined in WI §301.37 regarding their safety, security, sanitation, adequacy, fitness and management. These include 71 county jails, 1 tribal jail, 55 municipal lockups, 5 Huber facilities, 16 secure juvenile detention facilities and several court holding areas.

Development of New Facilities

The Office of Detention Facilities plays a significant role in the planning, design, development, construction and occupancy of new building projects underway or completed. ODF specialists serve as a key resource throughout the process, providing technical assistance and support to county officials, sheriff's departments, architects and others. Involvement by ODF staff early in the planning stages assists local officials in the development of efficient facilities, effective programs, and facilities that reflect correctionally sound practices.

Administrative Reviews

The Office of Detention Facilities reviews various incidents which occur in local places of detention, including suicides, escapes, and other unusual occurrences. Many of the investigations performed by the unit are sensitive and comprehensive in nature, especially those related to inmate death or suicide reviews. The results of the investigations are utilized to assist with conflict resolution, in support of legal proceedings, and to improve the management of correctional facilities in compliance with the federal, state and local correctional laws and standards. During 2011, significant work was done to revise and update the current DOC administrative rule Chapter DOC 350 Jails.

Correspondence

The Office of Detention Facilities receives and responds to many letters and other forms of communication from inmates, inmates' families, the Governor's office, legislators, media representatives, and other public officials and governmental agencies.

Regional Meetings

To promote information sharing and networking between jurisdictions and the DOC, specialists organize regional meetings with various detention staff throughout the year. These meetings include sheriffs, jail administrators, DCC personnel, jail chaplains, jail healthcare staff, jail program coordinators, secure juvenile detention superintendents and other DOC staff. In addition, meetings often include participation of other state agencies such as the Department of Justice. Regional meetings are an excellent means of disseminating information, providing technical assistance and discussing issues of mutual concern.

Public Meetings

The detention facilities specialists regularly attend public meetings of county boards, county board sub-committees, criminal justice coordinating councils, design development and construction committees, and various community groups. Meetings often focus on the planning and construction of new facilities, as well as other issues of local concern. The specialists provide local officials with information through verbal presentations, as well as written materials and documents. These may include statute and code interpretations, as well as best practices from agencies such as the American Correctional Association, American Jail Association, National Commission on Correctional Health Care, and the National Institute of Corrections.

Specialized Training and Conferences

Training plays an important role in the development of professional staff and sound correctional operations. Office of Detention Facilities staff provides a variety of training opportunities throughout the year to jail staff including administrators, supervisors and line staff. Additionally, they provide training to jail health care professionals, secure juvenile detention superintendents, and their staff. ODF staff develops, delivers or coordinates training opportunities through conferences, specialized programs, and state required officer training programs.

ODF staff provides training to sheriff's departments and secure juvenile detention centers in such areas as Supervision of High Risk Inmates, Suicide Prevention, and Introduction to Corrections for Jail Officers.

The ODF also coordinates large events such as training conferences. The 17th Annual Jail Administrators Training Conference was held in 2011, bringing together approximately 150 attendees that included sheriffs, jail administrators, supervisors, and other corrections professionals to learn about current issues, as well as network with their colleagues. The event is conducted in conjunction with the Department of Justice (DOJ) and is considered a premier event in Wisconsin for local corrections management staff. The DOJ and ODF also coordinated the annual two day training program for secure juvenile detention superintendents.